## Open Agenda

### Planning Sub-Committee B

**Monday 7 January 2019**  
7.00 pm  
Ground Floor Meeting Room G02 - 160 Tooley Street, London SE1 2QH

<table>
<thead>
<tr>
<th>Membership</th>
<th>Reserves</th>
</tr>
</thead>
<tbody>
<tr>
<td>Councillor Cleo Soanes (Chair)</td>
<td>Councillor Sunil Chopra</td>
</tr>
<tr>
<td>Councillor Damian O’Brien (Vice-Chair)</td>
<td>Councillor Barrie Hargrove</td>
</tr>
<tr>
<td>Councillor Sirajul Islam</td>
<td>Councillor James McAsh</td>
</tr>
<tr>
<td>Councillor Nick Johnson</td>
<td>Councillor Eliza Mann</td>
</tr>
<tr>
<td>Councillor Darren Merrill</td>
<td>Councillor Leanne Werner</td>
</tr>
<tr>
<td>Councillor Victoria Olisa</td>
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<tr>
<td>Councillor Martin Seaton</td>
<td></td>
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</table>

### INFORMATION FOR MEMBERS OF THE PUBLIC

**Access to information**

You have the right to request to inspect copies of minutes and reports on this agenda as well as the background documents used in the preparation of these reports.

**Babysitting/Carers allowances**

If you are a resident of the borough and have paid someone to look after your children, an elderly dependant or a dependant with disabilities so that you could attend this meeting, you may claim an allowance from the council. Please collect a claim form at the meeting.

**Access**

The council is committed to making its meetings accessible. Further details on building access, translation, provision of signers etc for this meeting are on the council's web site: [www.southwark.gov.uk](http://www.southwark.gov.uk) or please contact the person below.

**Contact**

Beverley Olamijulo on 020 7525 7234 or email: beverley.olamijulo@southwark.gov.uk

Members of the committee are summoned to attend this meeting

**Eleanor Kelly**  
Chief Executive  
Date: 28 December 2018
# Planning Sub-Committee B

**Monday 7 January 2019**
**7.00 pm**
Ground Floor Meeting Room G02 - 160 Tooley Street, London SE1 2QH

## Order of Business

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<td>APOLOGIES</td>
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<td>3.</td>
<td>CONFIRMATION OF VOTING MEMBERS</td>
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<td></td>
<td>A representative of each political group will confirm the voting members of the sub-committee.</td>
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<tr>
<td>4.</td>
<td>DISCLOSURE OF MEMBERS’ INTERESTS AND DISPENSATIONS</td>
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<td></td>
<td>Members to declare any interests and dispensation in respect of any item of business to be considered at this meeting.</td>
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<td>5.</td>
<td>ITEMS OF BUSINESS THAT THE CHAIR DEEMS URGENT</td>
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<td></td>
<td>The chair to advise whether they have agreed to any item of urgent business being admitted to the agenda.</td>
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<td>6.</td>
<td>DEVELOPMENT MANAGEMENT ITEMS</td>
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<td>1.1.</td>
<td>CASTLE SQUARE &amp; ELEPHANT ROAD SE1 6TW</td>
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Date: 28 December 2018
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**EXCLUSION OF PRESS AND PUBLIC**

The following motion should be moved, seconded and approved if the sub-committee wishes to exclude the press and public to deal with reports revealing exempt information:

“That the public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in paragraphs 1-7, Access to Information Procedure rules of the Constitution.”
Planning Sub-Committee

Guidance on conduct of business for planning applications, enforcement cases and other planning proposals

1. The reports are taken in the order of business on the agenda.

2. The officers present the report and recommendations and answer points raised by members of the committee.

3. The role of members of the planning committee is to make planning decisions openly, impartially, with sound judgement and for justifiable reasons in accordance with the statutory planning framework.

4. The following may address the committee (if they are present and wish to speak) for not more than 3 minutes each.

   (a) One representative (spokesperson) for any objectors. If there is more than one objector wishing to speak, the time is then divided within the 3-minute time slot.

   (b) The applicant or applicant’s agent.

   (c) One representative for any supporters (who live within 100 metres of the development site).

   (d) Ward councillor (spokesperson) from where the proposal is located.

   (e) The members of the committee will then debate the application and consider the recommendation.

   **Note**: Members of the committee may question those who speak only on matters relevant to the roles and functions of the planning committee that are outlined in the constitution and in accordance with the statutory planning framework.

5. If there are a number of people who are objecting to, or are in support of, an application or an enforcement of action, you are requested to identify a representative to address the committee. If more than one person wishes to speak, the 3-minute time allowance must be divided amongst those who wish to speak. Where you are unable to decide who is to speak in advance of the meeting, you are advised to meet with other objectors in the foyer of the council offices prior to the start of the meeting to identify a representative. If this is not possible, the chair will ask which objector(s) would like to speak at the point the actual item is being considered.

6. Speakers should lead the committee to subjects on which they would welcome further questioning.

7. Those people nominated to speak on behalf of objectors, supporters or applicants, as well as ward members, should sit on the front row of the public seating area. This is for ease of communication between the committee and the speaker, in case any issues need to be clarified later in the proceedings; it is not an opportunity to take part in the debate of the committee.
8. Each speaker should restrict their comments to the planning aspects of the proposal and should avoid repeating what is already in the report. The meeting is not a hearing where all participants present evidence to be examined by other participants.

9. This is a council committee meeting which is open to the public and there should be no interruptions from the audience.

10. No smoking is allowed at committee.

11. Members of the public are welcome to film, audio record, photograph, or tweet the public proceedings of the meeting; please be considerate towards other people in the room and take care not to disturb the proceedings.

**The arrangements at the meeting may be varied at the discretion of the chair.**

**Contacts:**

- **General Enquiries**
  Planning Section, Chief Executive’s Department
  Tel: 020 7525 5403

- Planning Sub-Committee Clerk, Constitutional Team
  Finance and Governance
  Tel: 020 7525 7420
RECOMMENDATIONS

1. That the determination of planning applications, or formal observations and comments, the instigation of enforcement action and the receipt of the reports included in the attached items be considered.

2. That the decisions made on the planning applications be subject to the conditions and/or made for the reasons set out in the attached reports unless otherwise stated.

3. That where reasons for decisions or conditions are not included or not as included in the reports relating to an individual item, they be clearly specified.

BACKGROUND INFORMATION

4. The council’s powers to consider planning business are detailed in Part 3F of Southwark Council’s constitution which describes the role and functions of the planning committee and planning sub-committees. These were agreed by the annual meeting of the council on 23 May 2012. The matters reserved to the planning committee and planning sub-committees exercising planning functions are described in part 3F of the Southwark Council constitution.

KEY ISSUES FOR CONSIDERATION

5. In respect of the attached planning committee items members are asked, where appropriate:

a. To determine those applications in respect of site(s) within the borough, subject where applicable, to the consent of the Secretary of State for Communities and Local Government and any directions made by the Mayor of London.

b. To give observations on applications in respect of which the council is not the planning authority in planning matters but which relate to site(s) within the borough, or where the site(s) is outside the borough but may affect the amenity of residents within the borough.

c. To receive for information any reports on the previous determination of applications, current activities on site, or other information relating to specific planning applications requested by members.
6. Each of the following items are preceded by a map showing the location of the land/property to which the report relates. Following the report, there is a draft decision notice detailing the officer's recommendation indicating approval or refusal. Where a refusal is recommended the draft decision notice will detail the reasons for such refusal.

7. Applicants have the right to appeal to Planning Inspector against a refusal of planning permission and against any condition imposed as part of permission. Costs are incurred in presenting the council's case at appeal which maybe substantial if the matter is dealt with at a public inquiry.

8. The sanctioning of enforcement action can also involve costs such as process serving, court costs and of legal representation.

9. Where either party is felt to have acted unreasonably in an appeal the inspector can make an award of costs against the offending party.

10. All legal/counsel fees and costs as well as awards of costs against the council are borne by the budget of the relevant department.

Community impact statement

11. Community impact considerations are contained within each item.

SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

Director of Law & Democracy

12. A resolution to grant planning permission shall mean that the development & building control manager is authorised to grant planning permission. The resolution does not itself constitute the permission and only the formal document authorised by the committee and issued under the signature of the head of development management shall constitute a planning permission. Any additional conditions required by the committee will be recorded in the minutes and the final planning permission issued will reflect the requirements of the planning committee.

13. A resolution to grant planning permission subject to legal agreement shall mean that the head of development management is authorised to issue a planning permission subject to the applicant and any other necessary party entering into a written agreement in a form of words prepared by the director of legal services, and which is satisfactory to the head of development management. Developers meet the council's legal costs of such agreements. Such an agreement shall be entered into under section 106 of the Town and Country Planning Act 1990 or under another appropriate enactment as shall be determined by the director of legal services. The planning permission will not be issued unless such an agreement is completed.

14. Section 70 of the Town and Country Planning Act 1990 as amended requires the council to have regard to the provisions of the development plan, so far as material to the application, and to any other material considerations when dealing with applications for planning permission. Where there is any conflict with any policy contained in the development plan, the conflict must be resolved in favour of the policy which is
contained in the last document to be adopted, approved or published, as the case may be (s38(5) Planning and Compulsory Purchase Act 2004).

15. Section 38(6) of the Planning and Compulsory Purchase Act 2004 provides that where, in making any determination under the planning Acts, regard is to be had to the development plan, the determination shall be made in accordance with the plan unless material considerations indicate otherwise. The development plan is currently Southwark’s Core Strategy adopted by the council in April 2011, saved policies contained in the Southwark Plan 2007, the where there is any conflict with any policy contained in the development plan, the conflict must be resolved in favour of the policy which is contained in the last document to be adopted, approved or published, as the case may be (s38(5) Planning and Compulsory Purchase Act 2004).

16. On 15 January 2012 section 143 of the Localism Act 2011 came into force which provides that local finance considerations (such as government grants and other financial assistance such as New Homes Bonus) and monies received through CIL (including the Mayoral CIL) are a material consideration to be taken into account in the determination of planning applications in England. However, the weight to be attached to such matters remains a matter for the decision-maker.

17. "Regulation 122 of the Community Infrastructure Levy regulations (CIL) 2010, provides that "a planning obligation may only constitute a reason for granting planning permission if the obligation is:

   a. necessary to make the development acceptable in planning terms;
   b. directly related to the development; and
   c. fairly and reasonably related to the scale and kind to the development.

A planning obligation may only constitute a reason for granting planning permission if it complies with the above statutory tests."

18. The obligation must also be such as a reasonable planning authority, duly appreciating its statutory duties can properly impose, i.e. it must not be so unreasonable that no reasonable authority could have imposed it. Before resolving to grant planning permission subject to a legal agreement members should therefore satisfy themselves that the subject matter of the proposed agreement will meet these tests.

19. The National Planning Policy Framework (NPPF) came into force on 27 March 2012. The NPPF replaces previous government guidance including all PPGs and PPSs. For the purpose of decision-taking policies in the Core Strategy (and the London Plan) should not be considered out of date simply because they were adopted prior to publication of the NPPF. For 12 months from the day of publication, decision-takers may continue to give full weight to relevant policies adopted in accordance with the Planning and Compulsory Purchase Act (PCPA) 2004 even if there is a limited degree of conflict with the NPPF.

20. In other cases and following and following the 12 month period, due weight should be given to relevant policies in existing plans according to their degree of consistency with the NPPF. This is the approach to be taken when considering saved plan policies under the Southwark Plan 2007. The approach to be taken is that the closer the
policies in the Southwark Plan to the policies in the NPPF, the greater the weight that may be given.

BACKGROUND DOCUMENTS

<table>
<thead>
<tr>
<th>Background Papers</th>
<th>Held At</th>
<th>Contact</th>
</tr>
</thead>
<tbody>
<tr>
<td>Council assembly agenda 23 May 2012</td>
<td>Constitutional Team 160 Tooley Street London SE1 2QH</td>
<td>Beverley Olamijulo 020 7525 7234</td>
</tr>
<tr>
<td>Each planning committee item has a separate planning case file</td>
<td>Development Management, 160 Tooley Street, London SE1 2QH</td>
<td>The named case officer or the Planning Department 020 7525 5403</td>
</tr>
</tbody>
</table>

APPENDICES

<table>
<thead>
<tr>
<th>No.</th>
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<td>None</td>
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AUDIT TRAIL

<table>
<thead>
<tr>
<th>Lead Officer</th>
<th>Report Author</th>
<th>Version</th>
<th>Dated</th>
<th>Key Decision?</th>
<th>CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER</th>
</tr>
</thead>
<tbody>
<tr>
<td>Chidilim Agada, Head of Constitutional Services</td>
<td>Beverley Olamijulo, Constitutional Officer Jonathan Gorst, Head of Regeneration and Development</td>
<td>Final</td>
<td>19 December 2018</td>
<td>No</td>
<td>Officer Title</td>
</tr>
<tr>
<td>Director of Law &amp; Democracy</td>
<td>Yes</td>
<td>Yes</td>
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<td>Director of Planning</td>
<td>No</td>
<td>No</td>
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<tr>
<td>Cabinet Member</td>
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Date final report sent to Constitutional Team 19 December 2018
ITEMS ON AGENDA OF PLANNING SUB-COMMITTEE B
on Monday 07 January 2019

Appl. Type Full Planning Application
Site CASTLE SQUARE & ELEPHANT ROAD SE1

Reg. No. 18-AP-2108
TP No. TP/1096-C
Ward North Walworth
Officer Victoria Lewis

Recommendation GRANT PERMISSION FOR LIMITED PERIOD
Proposal
Erection of a temporary 2/3 storey structure for a period of 5 years comprising 517 sqm of retail floorspace (Class A1-A5), 14.8 sqm of estate management office floorspace (B1), 33.1 sqm of welfare services/storage floorspace (Sui Generis); 23 cycle stands and associated hard landscaping works.

Item 6.1
Agenda Item 6.1

Castle Square & Elephant Road, SE1
**Item No.** 6.1  
**Classification:** Open  
**Date:** 7 January 2019  
**Meeting Name:** Planning Sub-Committee B

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<tr>
<td><strong>Address:</strong></td>
<td>CASTLE SQUARE &amp; ELEPHANT ROAD SE1 6TW</td>
</tr>
<tr>
<td><strong>Proposal:</strong></td>
<td>Erection of a temporary 2/3 storey structure comprising 517 sqm of retail (Class A1-A5) floorspace, 14.8 sqm of estate management office (B1) floorspace, 33.1 sqm of welfare services/storage (Sui Generis) floorspace; 23 cycle stands and associated hard landscaping works, for a period of 5 years.</td>
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| Ward(s) or groups affected: | North Walworth |
| From: | Director of Planning |

| Application Start Date | 23/07/2018 | Application Expiry Date: | 17/09/2018 |
| Earliest Decision Date | 30/11/2018 | Time Extension Date: | 11/01/2019 |

**RECOMMENDATION**

1. a) That planning permission be granted for a limited period, subject to conditions and a s106 agreement.

   b) In the event that the requirements of (a) are not met by 11 January 2019, that the Director of Planning be authorised to refuse planning permission, if appropriate, for the reasons set out at paragraph 64 of the report.

**BACKGROUND INFORMATION**

2. This application was presented to planning sub-committee B on 12 December 2018. After considerable debate, the sub-committee deferred making a decision on the application to allow officers time to:

   1) Corroborate rent levels paid by some of the existing shopping centre traders given at paragraphs 41 and 42 of the officer report; and

   2) To establish whether any of the 16 traders which have given Castle Square as their first choice as a relocation option would pay less rent at Castle Square than they currently pay in the shopping centre.

3. Officers are reviewing information supplied by the applicant and will provide an update
through an addendum report. Both the original officer report and the addendum report presented to the planning sub-committee on 12 December 2018 are attached as Appendix 1.

Community impact statement

4. In line with the council's community impact statement the impact of this application has been assessed as part of the application process with regard to local people in respect of their age, disability, faith/religion, gender, race and ethnicity and sexual orientation. Consultation with the community has been undertaken as part of the application process.

a) The impact on local people and particular groups and communities is set out in the officer report to the planning sub-committee on 12 December 2018 which is attached as an appendix.

Community impact statement / Equalities Assessment

5. The Public Sector Equality Duty (PSED) contained in Section 149 (1) of the Equality Act 2010 imposes a duty on public authorities to have, in the exercise of their functions, due regard to three “needs” which are central to the aims of the Act:

a) The need to eliminate discrimination, harassment, victimisation and any other conduct prohibited by the Act.

b) The need to advance equality of opportunity between persons sharing a relevant protected characteristic and persons who do not share it. This involves having due regard to the need to:

   • Remove or minimise disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic;

   • Take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it;

   • Encourage persons who share a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

c) The need to foster good relations between persons who share a relevant protected characteristic and those who do not share it. This involves having due regard, in particular, to the need to tackle prejudice and promote understanding.

6. The protected characteristics are: race, age, gender reassignment, pregnancy and maternity, disability, sexual orientation, religion or belief, sex, marriage and civil partnership.

7. The council must not act in a way which is incompatible with rights contained within the European convention of human rights.

8. The council has given due regard to the above needs and rights where relevant or
engaged throughout the course of determining this application.

9. Equality implications relating to the redevelopment of the Elephant and Castle shopping centre site have been considered in detail in the officer report for that application (reference: 16/AP/4458). Potential adverse equality impacts in relation to race and age were identified, including upon business owners from ethnic minorities and their customers, and older business owners. A package of mitigation measures has been secured and would be delivered, and this temporary retail space forms part of the support for affected traders.

**Human rights implications**

10. This planning application engages certain human rights under the Human Rights Act 2008 (the HRA). The HRA prohibits unlawful interference by public bodies with conventions rights. The term 'engage' simply means that human rights may be affected or relevant.

11. This application has the legitimate aim of providing temporary retail space. The rights potentially engaged by this application, including the right to a fair trial and the right to respect for private and family life, are not considered to be unlawfully interfered with by this proposal.

**BACKGROUND DOCUMENTS**

<table>
<thead>
<tr>
<th>Background Papers</th>
<th>Held At</th>
<th>Contact</th>
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</thead>
<tbody>
<tr>
<td>Site history file: TP/1096-C</td>
<td>Place &amp; Wellbeing Department</td>
<td>Planning enquiries telephone: 020 7525 5403</td>
</tr>
<tr>
<td>Application file: 18/AP/2108</td>
<td>160 Tooley Street London SE1 2QH</td>
<td>Planning enquiries email: <a href="mailto:planning.enquiries@southwark.gov.uk">planning.enquiries@southwark.gov.uk</a></td>
</tr>
<tr>
<td>Southwark Local Development Framework and Development Plan Documents</td>
<td></td>
<td>Case officer telephone: 020 7525 5410</td>
</tr>
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<td>Council website: <a href="http://www.southwark.gov.uk">www.southwark.gov.uk</a></td>
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**APPENDICES**

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<tr>
<td>Appendix 1</td>
<td>Planning Sub-Committee B report and recommendation from 12 December 2018</td>
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## AUDIT TRAIL

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<thead>
<tr>
<th>Lead Officer</th>
<th>Simon Bevan, Director of Planning</th>
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<tr>
<td>Report Author</td>
<td>Victoria Lewis, Team Leader</td>
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<tr>
<td>Version</td>
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### CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER

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<tr>
<th>Officer Title</th>
<th>Comments Sought</th>
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<tr>
<td>Strategic Director of Finance and Governance</td>
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<tr>
<td>Strategic Director of Environment and Leisure</td>
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<tr>
<td>Strategic Director of Housing and Modernisation</td>
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<tr>
<td>Director of Regeneration</td>
<td>No</td>
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| Date final report sent to Constitutional Team      | 18 December 2018 |
### RECOMMENDATION

1. **a)** That planning permission be granted for a limited period, subject to conditions and a s106 agreement.

   b) In the event that the requirements of (a) are not met by 18 December 2018, that the Director of Planning be authorised to refuse planning permission, if appropriate, for the reasons set out at paragraph 64 of this report.

### BACKGROUND INFORMATION

#### Site location and description

2. The application relates to Castle Square, a newly created area of public realm which fronts Elephant Road and sits to the east of Elephant and Castle Shopping Centre, beyond the railway viaduct. To the north of the site is the new Elephant One development which comprises commercial units, student housing and residential accommodation; the new Elephant Park is to the east, the Lost Rivers bar/restaurant/event space is to the south, and the Elephant and Castle railway viaduct which contains an entrance to Elephant and Castle railway station is to the west.

3. The site is subject to the following designations:

   Elephant and Castle Major Town Centre;
   Proposal site 39P;
Elephant and Castle Opportunity Area - core area
Central Activities Zone
Air Quality Management Area.

**Details of proposal**

4. On 3 July this year the council’s planning committee resolved to grant planning permission for a comprehensive redevelopment of the Elephant and Castle Shopping Centre and London College of Communications sites, to include a new shopping centre, leisure and education floorspace, flexible retail and office space, a station box to provide a new ticket hall for the Northern Line, and 979 residential units (reference: 16-AP-4458). The shopping centre site comprises the shopping centre, market stalls within an area at the front of the shopping centre known as The Moat, 26, 28, 30 and 32 New Kent Road and railway arches 6 and 7 Elephant Road and is described as the east site, and the London College of Communications site which sits next to the Metropolitan Tabernacle on the western side of Elephant and Castle and is described as the west site.

5. The redevelopment proposal requires the demolition of all of the existing buildings on the site, and the developer for the main shopping centre application has applied for planning permission for the erection of a temporary retail facility on Castle Square. It would be completed before the closure of the shopping centre, and would be offered in the first instance to independent businesses operating within the east site red line (there are no businesses within the west site) - further details are set out below in the land use section of this report. Permission for the temporary retail facility is sought for a period of five years, to coincide with the projected build period.
for the east site works. The redeveloped shopping centre would contain 10% affordable retail space (1,713.2sqm) which businesses could apply for closer to the time.

6. The proposed structure would be part 2, part 3-storey comprising 517 sqm of retail floorspace (Class A1-A5), 14.8 sqm of estate management office space (Class B1) and 33.1 sqm of welfare services/storage floorspace (Sui Generis) together with 23 cycle stands and associated hard landscaping works. It would be L-shaped and would line the southern and western (Elephant Road) sides of the square. The 3-storey element would front Elephant Road, and would measure 17m wide along this frontage with a height of 8m. The 2-storey element would measure 24m wide x 5.6m high. It would be constructed using prefabricated modular units, clad with timber.

7. There would be 32 individual retail units, 13 on the ground floor, 17 on the first floor and two on the second floor, together with an estate office, WCs, refuse and storage areas, and a 53.1sqm terrace on the top floor. The unit sizes are shown as 14sqm at ground and first floor levels and 26.9 and 41.7sqm at second floor level, although they could be altered to suit end user requirements.

8. Servicing for the retail units would be via the Elephant One development. This neighbouring development has a large servicing yard which is accessed from New Kent Road and sits beneath much of Castle Square. Castle Square was developed as a market square and there is a lift from the basement yard directly to the square which would be used to transport goods to the temporary retail space.
9. **Amendments**

The plans have been amended to incorporate two lifts so that all floors of the building would have step free access. Details of the proposed rent, fit out and eligibility criteria have also been provided. Both of these amendments were sought in response to comments made during the consultation.

**Planning history**

10. Planning permission for **Castle Square** was granted in December 2007 under permission reference 07-AP-1448 (provision of Market Square (public open space) and basement service area).

11. Planning permission for the **Elephant One** development (Former Castle Industrial Estate) was granted in December 2008 under reference 08-AP-2403 (Erection of 3 buildings linked by a two storey podium incorporating retail and restaurant use across the ground floor (Use Classes A1/A3), retail/restaurant/ crèche and cinema use across the first and mezzanine floors (Use Classes A1/A3/D1/D2) and basement car parking with associated storage facilities together with new landscaping to link to a proposed market square and 577 cycle spaces. Northern building located on New Kent Road to consist of 243 student rooms (Use Class C2) over 18 storeys above podium level (68.3m AOD, lift overrun to 70.7m); Western building along Elephant Road to consist of 262 private residential units (Use Class C3) over 23 storeys above podium level (87.5m AOD); Southern building to consist of 111 private residential units (Use Class C3) over 15 storeys above podium level (63.10m AOD)).

**Pre-application advice**

12. 18-EQ-0113 - Erection of a temporary complex and event space for food, drink and entertainment for a period of five years. No formal written response has been provided though discussions focussed on the layout of the proposed development and the need to maintain routes through the square from the railway station and to the park, that the proposal must be for businesses affected by the shopping centre redevelopment in the first instance, and that appropriate rent levels for these businesses must be secured.

**Planning history of adjoining sites**

13. **SHOPPING CENTRE SITE, ELEPHANT AND CASTLE, 26, 28, 30 AND 32 NEW KENT ROAD, ARCHES 6 AND 7 ELEPHANT ROAD, AND LONDON COLLEGE OF COMMUNICATIONS SITE, LONDON SE1**

16/AP/4458 - Phased, mixed-use redevelopment of the existing Elephant and Castle shopping centre and London College of Communication sites comprising the demolition of all existing buildings and structures and redevelopment to comprise buildings ranging in height from single storey to 35 storeys (with a maximum building height of 124.5m AOD) above multi-level and single basements, to provide a range of uses including 979 residential units (use class C3), retail use. Class A1-A4), office (Use Class B1), education (use class D1), assembly and leisure (use class D2) and a new station entrance and station box for use as a London underground operational railway station; means of access, public realm
and landscaping works, parking and cycle storage provision, plant and servicing areas, and a range of other associated and ancillary works and structures. Resolution to grant permission, subject to conditions, an s106 agreement and referral to the Mayor of London.

KEY ISSUES FOR CONSIDERATION

Summary of main issues

14. The main issues to be considered in respect of this application are:

   a) Principle of development in terms of land use;
   b) Impact of proposed development on amenity of adjoining occupiers and surrounding area;
   c) Design;
   d) Transport issues;
   e) Trees and landscaping;
   f) Planning obligations.

Planning policy

National Planning Policy Framework (the Framework)

15. Section 1 - Achieving Sustainable Development
Section 7 - Ensuring the vitality of town centres
Section 12 - Achieving well-designed places

The London Plan 2016

16. Policy 2.9 – Inner London
Policy 2.10 – Central Activities Zone – Strategic Priorities
Policy 2.11 – Central Activities Zone – Strategic Functions
Policy 2.12 – Central Activities Zone – Predominantly Local Activities
Policy 2.13 – Opportunity Areas and Intensification Areas
Policy 2.15 – Town Centres
Policy 3.1 – Ensuring Equal Life Chances For All
Policy 4.7 – Retail and Town Centre Development
Policy 4.8 – Supporting a Successful and Diverse Retail Sector
Policy 4.9 – Small shops
Policy 7.5 – Public Realm
Policy 7.6 – Architecture
Policy 8.2 – Planning obligations

Core Strategy 2011

17. Strategic policy 1 - Sustainable development
Strategic policy 2 - Sustainable transport
Strategic policy 3 - Shopping, leisure and entertainment
Strategic policy 12 - Design and conservation
Strategic policy 13 - High environmental standards
Strategic policy 14 - Implementation and delivery

Southwark Plan 2007 (July) - saved policies
18. The council’s cabinet on 19 March 2013, as required by para 215 of the NPPF, considered the issue of compliance of Southwark Planning Policy with the National Planning Policy Framework. All policies and proposals were reviewed and the council satisfied itself that the policies and proposals in use were in conformity with the NPPF. The resolution was that with the exception of Policy 1.8 (location of retail outside town centres) in the Southwark Plan all Southwark plan policies are saved. Therefore due weight should be given to relevant policies in existing plans in accordance to their degree of consistency with the NPPF.

1.5 – Small businesses
1.7 – Development within town and local centres
2.5 – Planning obligations
3.2 – Protection of amenity
3.6 – Air quality
3.7 – Waste reduction
3.12 – Quality in design
3.13 – Urban design
5.2 – Transport impacts


Draft New Southwark Plan (NSP)

19. For the last five years the council has been preparing the New Southwark Plan (NSP) which will replace the saved policies of the 2007 Southwark Plan and the 2011 Core Strategy. The council concluded consultation on the proposed submission version (Regulation 19) on 27 February 2018. It is anticipated that the plan will be adopted in 2019 following an Examination in Public (EIP). As the New Southwark Plan is not yet an adopted plan, it has limited weight. Nevertheless paragraph 48 of the NPPF states that decision makers may give weight to relevant policies in emerging plans according to the stage of preparation of the emerging plan, the extent to which there are unresolved objections to the policy and the degree of consistency with the Framework.

Draft New London Plan

20. The draft New London Plan was published on 30 November 2017 and the first and only stage of consultation closed on 2 March 2018. The document is expected to reach examination stage later this year however, given the stage of preparation it can only be attributed limited weight.

Summary of consultation responses

Highways Development Management

21. The emergency access off Elephant Road will be maintained and servicing is proposed to take place at the basement of Elephant One. Detailed servicing management plan and construction management plan must be submitted prior to implementation should consent be granted. Would like to see robust measures put in place to prevent servicing on Elephant Road as there is a cycle lane on the eastern side of the carriageway.
22. The emergency access off Elephant Road will be maintained and servicing is proposed to take place at the basement of Elephant One.

23. Detailed servicing management plan and construction management plan must be submitted prior to implementation should consent be granted. Would like to see robust measures put in place to prevent servicing on Elephant Road as there is a cycle lane on the eastern side of the carriageway.

24. The emergency access off Elephant Road will be maintained and servicing is proposed to take place at the basement of Elephant One.

25. Detailed servicing management plan and construction management plan must be submitted prior to implementation should consent be granted. Would like to see robust measures put in place to prevent servicing on Elephant Road as there is a cycle lane on the eastern side of the carriageway.

Public consultation responses:

26. 101 representations have been received objecting to the application on the following grounds:

Welcome the attempt to mitigate impacts but:

- Details of rent levels and service charges required
- Secure tenancy arrangements required;
- Details of selection criteria required, should they be needed
- Extended hours of trade required
- Disabled access required
- Facility should be larger to accommodate all displaced traders
- A sufficient relocation fund required (officer response: £634,700 relocation fund will be secured through the s106 agreement for the main shopping centre redevelopment)
- Residents of Perronet House not consulted on the application
- Rents should be in accordance with the Elephant and Castle SPD
- Proposal should be considered by the trader panel and not approved before they have reviewed it
- Application should be determined by the planning committee and not a delegated decision
- The application should be referred to the Greater London Authority (officer response: The proposal is for a minor application and does not need to be referred to the GLA.
- The site was formerly metropolitan open land. Request clarification as to whether the developer is buying the land from Southwark Council (officer response: The council is in the process of granting a lease of the land to the developer).
- Unclear why the application refers to 33 units within the shopping centre
- Units and shopfronts would be too small.
- Deck access at upper floor levels too narrow and could present a fire risk (officer response: Building regulations approval would be required which would consider issues such as fire safety).
- Should be retained as an open square
- Will block natural air and light flow between the square and the park,
making it crowded.
- Characterless design.

Re-consultation responses

27. A further 30 representations have been received objecting to the application on the following grounds:

- Amendments do not address previous concerns - traders association and Latin Elephant should be heavily involved in this process
- Traders Panel not yet firmly established.

Elephant and Castle Traders’ Association

28. Concerned regarding the following:

- Security of tenure. A 10+ year lease under the Landlord Act should be offered and transferred to the new shopping centre.
- Rent calculations not specified
- Restrictive hours of operation
- Facility too small and unclear why the application refers to 33 tenants;
- Eligibility criteria should be established by the trader panel.
- Lack of disabled access
- Should not have to pay a service charge
- Unclear why Artworks tenants are referred to in the application documents.

Latin Elephant

29. • Unclear why 33 tenants in the existing shopping centre have been identified.
• Eligibility criteria not specified, and should be agreed by the Trader Panel.
• Additional space should be provided
• Unclear connection between this proposal and the Artworks
• Insufficient hours of operation
• Lack of disabled access
• Unclear service charges
• Unclear rent levels
• Rents not in accordance with the Elephant and Castle SPD
• Lack of lease security.

The above issues are addressed in the report below.

Principle of development in terms of land use

30. The proposed development would build on an area of public realm which contributes to the setting of the tall buildings within the Elephant One development and the setting of the new Elephant Park, part of which is now open to the public. In land use terms this would not usually be acceptable, and concerns regarding the principle of building on this piece of land have been raised during public consultation on the application.
31. The proposal has been developed to help mitigate impacts on existing businesses which would need to relocate owing to the planned redevelopment of the Elephant and Castle Shopping Centre site. The proposal is only considered to be acceptable in land use terms on a temporary basis, and provided specific measures are secured through a s106 agreement to ensure that the development would assist the businesses that it is intended for.

32. **Eligibility:** The proposed units would be available in the first instance to the following:

All existing, independently-owned retail businesses, traders, kiosk holders, restaurants and market stall holders on the east site who:

- do not trade from more than 3 locations
- lawfully hold a lease or licence on the east site such that any sub-letting or assignments have the approval of the relevant landlord and
- occupied any part of the east site on 3 July 2018 (when the resolution to grant permission for the main shopping centre redevelopment was made) and which continue to occupy any part of the east site at the date of the grant of permission for the main shopping centre redevelopment.

33. The retail units subject to this proposal would be advertised to eligible businesses by the developer through the relocation database to be provided under its s106 obligations and Tree Shepherd, an independent business advisor which is contracted by the council to support businesses affected by the main shopping centre redevelopment. A trader panel is in the process of being set up which will include representatives from the traders, the council and the developer, and which will inform the criteria used to allocate the spaces.

34. If a business wishes to take one of the proposed units in Castle Square they would need to advise as such in writing within two months of receiving notice to terminate their existing lease on the east site. The proposed rent levels for displaced businesses are set out below. If after this process there were units left over which displaced businesses do not wish to take, they would be offered at market rent to other independent businesses in the borough which occupy three retail units or fewer and have been displaced as a result of development in the opportunity area; new business start-ups, other independent businesses and on the open market.

35. In formulating the proposals the applicant has identified 33 existing shopping centre tenants, not including market traders at The Moat, which occupy similar sized units to those which could be provided within the proposed development. Concerns have been raised during public consultation that occupation of these units should not be limited to these businesses. As stated, all businesses including market traders meeting the criteria outlined above would be able to apply for space within the development regardless of how much space they currently occupy on the east site, and the units could be made smaller or larger depending on end user requirements.

36. **Leases:** Concerns have been raised during public consultation on the application as to why businesses would be granted a licence to occupy the units, rather than a
10 year+ lease with greater security.

37. The proposed structure would be in place for five years, although it is recognised that if the building of the main shopping centre redevelopment is delayed, this period would need to be extended. Businesses occupying the units as soon as they are ready would either be granted five year leases to coincide with this, or would be granted a lease covering the period from the start of the lease until affordable retail units coming forward on the main shopping centre site have been completed, whichever is longer. There would be a tenant only break-clause after six months, then on each anniversary of the commencement of the lease term.

38. **Rent levels:** Concerns have been raised during public consultation on the application that the rent levels and service charge have not been specified, and that rents should be 40% less than market value in accordance with the Elephant and Castle SPD. Guidance note 1 of the Elephant and Castle SPD requires developments providing at least 1,000sqm of retail floorspace to provide at least 10% of new retail floorspace as affordable space for small and medium-sized enterprises in the opportunity area which have been displaced as a result of development, new business start-ups, or independent retailers. Suitable businesses should have 3 units or fewer, and rents should be discounted by not less than a total reduction of 40% below market rate, averaged over a 5 year period.

39. The proposed development would provide less than 1,000sqm of retail floorspace therefore the SPD guidance does not apply. However, as set out above, if building on an area of public realm is to be accepted, it must be on the basis that it provides mitigation for those it is intended for. The rent levels set out below would be for the displaced businesses, and would be secured in the s106 agreement. There would be no rent review during the lease term:

<table>
<thead>
<tr>
<th>Unit type</th>
<th>Area (sq.ft)</th>
<th>Annual rent (£) Year 1</th>
<th>Annual Rent (£) year 2 onwards</th>
</tr>
</thead>
<tbody>
<tr>
<td>Single Modular Retail Unit on Ground Floor</td>
<td>141</td>
<td>3,966</td>
<td>5,288</td>
</tr>
<tr>
<td>Single Modular Retail Unit on First Floor</td>
<td>141</td>
<td>3,173</td>
<td>4,230</td>
</tr>
<tr>
<td>Double Modular Retail Unit on Ground Floor</td>
<td>282</td>
<td>7,931</td>
<td>10,575</td>
</tr>
<tr>
<td>Double Modular Retail Unit on First Floor</td>
<td>282</td>
<td>6,345</td>
<td>8,460</td>
</tr>
<tr>
<td>Triple Modular Retail Unit (including terrace) on Second Floor</td>
<td>448</td>
<td>16,800</td>
<td>22,400</td>
</tr>
<tr>
<td>40ft Modular Retail Unit (including terrace) on Second Floor</td>
<td>289</td>
<td>10,833</td>
<td>14,450</td>
</tr>
</tbody>
</table>
40. In summary, the above equates to:

<table>
<thead>
<tr>
<th>Year 1 rents per square foot</th>
<th>Ground floor £28.13</th>
<th>First floor £22.50</th>
<th>Second floor (with terrace) £37.50</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>Years 2-5 rents per square foot</th>
<th>Ground floor £37.50</th>
<th>First floor £30</th>
<th>Second floor (with terrace) £50</th>
</tr>
</thead>
</table>

41. The rents for the first year would be 25% lower than for the subsequent years in order to provide a financial cushion to relocating businesses re-establishing their trade in a new location. From year 2 onwards the rents would be at a level which is lower than that paid by almost all of the current businesses which occupy smaller units within the shopping centre i.e. those which are most likely to move to the proposed units in Castle Square.

42. The rent levels have been calculated with regard to current rents at the shopping centre for smaller units on longer leases, with an average unit of this type costing £65 per square foot in rent. The proposed rents at Castle Square would offer a discount against this value of 45% on the ground floor units, 56% on the first floor units and 27% on the second floor units averaged over the 5 year period, which compares well to the 40% discount applied under the SPD criteria. It is noted however, that this average rent does not take into account businesses which have been brought into the shopping centre on cheaper, short-term lets in order to fill vacant space.

43. The weekly occupancy cost of a single unit within the proposed Castle Square development would also be lower than the cost of renting a barrow in the shopping centre or a weekly trader’s permit in the moat market. Inefficiencies in use of retail space will typically result in a lower rent per square foot for larger units and this is the case in the shopping centre. However, if occupiers of larger shopping centre units were able to adjust their business to a smaller Castle Square unit, their occupancy costs would be lower in all cases. By way of comparison, rents for a typical larger unit on Walworth Road are currently £40 per square foot upwards.

44. Concerns have been raised that no information has been provided regarding service charges. The s106 agreement would require service charges to be calculated in accordance with the Royal Institute of Chartered Surveyors (RICS) Code of Practice for Service Charges. The applicant has advised however, that service charges within the proposed development would likely be around £7-£8 per square foot compared to a current £11.28 at the shopping centre, and this would further lower the occupancy costs for relocating businesses.

45. **Fit out**: The proposed retail units would be provided with the following, which would be secured within the s106 agreement:

- painted internal walls
lighting provision on the ceiling, including any communal areas
• electrical source for small power requirements, including portable heaters
• water connection and a draining point
• external windows and shopfront entrances as detailed in the application
• access to communal lavatory facilities
• access to communal lifts where required.

46. Subject to permission being granted on a temporary basis only, and the measures outlined above being secured in a legal agreement, the principle of the proposed development is considered to be acceptable in land use terms. It is recommended that the 5 years commences from when the structure is first ready for occupation.

**Impact of proposed development on amenity of adjoining occupiers and surrounding area**

47. Strategic policy 13 of the Core Strategy and saved policy 3.2 of the Southwark Plan seek to ensure a good standard of amenity for existing and future occupiers.

48. The proposed opening hours given in the planning application submission are 6am to 5pm Monday to Saturday which aligns with the hours imposed by the planning permission for the market square. Concerns have been raised during public consultation that traders currently operate late into the night in the shopping centre, and that the proposed hours would be overly restrictive.

49. Whilst the condition on the original market square permission is noted, this proposal would be different in that units would be provided within a structure rather than market stalls in the open air which could give rise to more noise and disturbance. Given the town centre location longer hours are considered to be appropriate, and it is recommended that the hours of operation be limited to 7am to 11.30pm Monday to Saturday and 7am to 10pm on Sundays and bank holidays for A3, A4 and A5 uses (café/restaurant, drinking establishments, takeaways), with no restriction on the hours for any A1 or A2 uses. This aligns with the consented hours for retail within the neighbouring Elephant One development. The s106 agreement would stipulate that businesses must be permitted to operate during these hours should they wish.

50. New homes in the new Elephant Park development are due to be occupied near to the site within the next year or so and there are existing residents in Elephant One. The submission advises that the operator of the development would have a management team which would be present on the site on a full-time basis to deal with any issues which may arise.

51. The proposed structure would be at least 17m from the nearest residential accommodation in Elephant One, and the residential accommodation would be approximately 2m above the highest part of the proposed structure. This separation distance, together with conditions relating to hours of use and management, are considered to be sufficient to protect the amenity of these neighbours. Elephant One is a mixed use building with residential units sitting above commercial uses similar to the uses proposed under this application, so this type of relationship is already established near to the site.

**Design**
52. Saved policies 3.12 and 3.13 of the Southwark Plan seek to ensure that development is of a high standard of architectural and urban design. Concerns have been raised during public consultation on the application that the existing open space should be retained as such, that the proposal would block air and light flow between the square and the park, and that it would be characterless and not a substitute for a well designed ground level market.

53. The layout of the proposed development has been configured so as to maintain routes to and views to the new Elephant Park. There would be a generous 3.7m wide, double height route into the square beneath the 3-storey part of the building. There would be no structures along the northern edge of the square so that views of the square and the park would be visible from the direction of the railway station which experiences a significant amount of footfall.

![Proposed view from railway station](image)

54. The highest part of the structure fronting Elephant Road would sit just below the parapet height of the adjacent railway viaduct. It is considered that the height, scale and massing of the proposal would be appropriate in this context, and would not appear overly dominant.

55. Although permission is only sought for a temporary period, the building would have a high quality appearance. It would be simple in design, faced with timber cladding and with shopfronts incorporated along the Elephant Road frontage which would help to attract people to the building and enliven the street. The units along the southern section of the building would have shopfronts facing the square which would help to animate it. A terrace would be provided at second floor level which would help to draw people up and into the building and past the retail units. To ensure that the proposal would have a high quality finish, a condition requiring material samples to be submitted for approval has been included in the draft recommendation.
56. Concerns have also been raised in response to public consultation on the application that the development would not be large enough to accommodate all of the independent traders, and as such should be made bigger. However, given the need to maintain a route through to the park and station, it is not considered to be appropriate to make the structure any larger in terms of its footprint. It is also questionable whether making it any higher would be successful, as shoppers may be less inclined to go much beyond the three floors proposed.

57. It is also noted that there are other options available to help businesses affected by the planned redevelopment of the shopping centre, all of which are within 220m (a four minute walk) of the shopping centre. There will be 1, 351sqm of affordable retail space at Elephant Park in the redeveloped Heygate Estate, 441sqm within Elephant One, and 550sqm in Perronet House which amounts to 2,342sqm in total. These would all be permanent units, as opposed to the temporary units proposed under this application. The proposal now before Members would add a further 517sqm to this, taking the total to 2,859sqm. Whilst this would be less than the 4,005sqm currently understood to be occupied by independent businesses on the east site, some businesses may be able to operate from smaller premises. The s106 agreement for the main shopping centre redevelopment will require a database of relocation opportunities to be made available to the affected businesses which would include space available more widely within the opportunity area. East Street Market has capacity for additional market stalls which traders at The Moat could relocate to should they wish.

58. Concerns have also been raised that there would be no disabled access to the proposed retail units. The plans have subsequently been amended and now include two lifts, and a condition is recommended requiring them to be operational prior to the first occupation of the building and maintained for as long as the building is there.

**Transport issues**
59. Saved policy 5.2 of the Southwark Plan seeks to ensure that developments do not result in adverse highway conditions; saved policy 5.3 of the Southwark Plan seeks to support pedestrians and cyclists. The site has a public transport accessibility level (PTAL) of 6b (excellent).

60. The proposed development including refuse collection would take place from Elephant One which includes Heavy Goods Vehicle (HGV) loading bays and which operates a booking system. Servicing would take place between 06:00 and 17:00 Monday to Saturday as per the Elephant One development. Servicing vehicles would enter the Elephant One servicing yard from New Kent Road, and traders would transport goods to the retail units via a lift leading from the basement to Castle Square. Refuse from the units would need to be moved by traders from their units to a refuse store on the ground floor, where it would be moved by site operatives to the basement on a daily basis. Refuse collection from the basement would take place twice a week and recycling would be collected daily. These arrangements are considered to be acceptable, and it is recommended that this be conditioned. Highways development management has requested a more detailed servicing management plan, and a condition to secure this forms part of the draft recommendation.

61. The transport impacts of the proposal depend on how the units are ultimately subdivided. A transport statement submitted with the application therefore assumes a worst case scenario with all the units as single units. This would result in 2 x two way vehicle trips during the morning peak, the same in the evening peak, and 49 two-way movements throughout the course of the day. This would not have a significant impact upon the surrounding highway network, and would be less than from the existing shopping centre which would be closed when these units are occupied. Detailed construction management plans will be secured through the s106 agreement for the main shopping centre redevelopment.

No car parking would be provided to serve the proposed development, and given the high PTAL this is considered to be acceptable. The London Plan requires 3 cycle parking spaces to serve a retail development of this size, and 44 would be provided along the southern boundary of the structure which is welcomed. A condition to ensure that these spaces would be provided has been included in the draft recommendation.

Trees and landscaping

62. There are eight trees within planters around the edge of the square, and a condition to ensure that they are protected during construction is recommended.

Planning obligations (S.106 undertaking or agreement)

63. As set out above a legal agreement would be required in order to ensure that the units are offered to independent traders from the shopping centre site in the first instance, to secure the lease terms, rent levels, fit-out and opening hours. A draft s106 agreement has been prepared to secure this.

64. In the event that a satisfactory legal agreement has not been entered into by 18 December 2018 it is recommended that the Director of Planning be authorised to refuse planning permission, if appropriate, for the following reason:
The proposal, by failing to provide for appropriate planning obligations secured through the completion of a S106 agreement, fails to ensure adequate mitigation for businesses affected by the planned redevelopment of the Elephant and Castle Shopping Centre site and as such would not justify building on an area of public realm, contrary to saved policy 2.5 'Planning Obligations' of the Southwark Plan (2007), strategic policy 14 'Delivery and Implementation' of the Core Strategy (2011), policies 7.5 'Public Realm' and 8.2 'Planning obligations' of the London Plan (2016) and the Planning Obligations and Community Infrastructure Levy SPD (2015).

Other matters

65. Concerns have been raised during public consultation in the application that residents of Perronet House have not been consulted on the planning application. Perronet House is located approximately 300m from the site. For major applications consultation letters can be sent to properties within 100m of the site, or sometimes further depending on the scale of the proposal. This proposal is for a minor development and the consultation undertaken was as required in accordance with the council’s procedures.

Conclusion on planning issues

66. Whilst building on a area of public realm would not usually be acceptable in principle, in this instance the proposed structure is required on a temporary basis and is a mitigation project to support businesses affected by the planned redevelopment of the Elephant and Castle shopping centre site. An s106 agreement would ensure that it would be offered to these businesses in the first instance, and that the rents, leases and level of fit out would be acceptable. The proposal would be a good quality of design, and a number of conditions are recommended to protect residential amenity. It is therefore recommended that temporary planning permission be granted.

Consultations

67. Details of consultation and any re-consultation undertaken in respect of this application are set out in Appendix 1.

Consultation replies

68. Details of consultation responses received are set out in Appendix 2.

Community impact statement / Equalities Assessment

69. The Public Sector Equality Duty (PSED) contained in Section 149 (1) of the Equality Act 2010 imposes a duty on public authorities to have, in the exercise of their functions, due regard to three “needs” which are central to the aims of the Act:

a) The need to eliminate discrimination, harassment, victimisation and any other conduct prohibited by the Act.

b) The need to advance equality of opportunity between persons sharing a relevant protected characteristic and persons who do not share it. This involves
having due regard to the need to:

- Remove or minimise disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic
- Take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it
- Encourage persons who share a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

c) The need to foster good relations between persons who share a relevant protected characteristic and those who do not share it. This involves having due regard, in particular, to the need to tackle prejudice and promote understanding.

d) The protected characteristics are: race, age, gender reassignment, pregnancy and maternity, disability, sexual orientation, religion or belief, sex, marriage and civil partnership.

e) The protected characteristics are: race, age, gender reassignment, pregnancy and maternity, disability, sexual orientation, religion or belief, sex, marriage and civil partnership.

f) The council must not act in a way which is incompatible with rights contained within the European Convention of Human Rights.

70. Equality implications relating to the redevelopment of the Elephant and Castle shopping centre site have been considered in detail in the officer report for that application (reference: 16/AP/4458). Potential adverse equality impacts in relation to race and age were identified, including upon business owners from ethnic minorities and their customers, and older business owners. A package of mitigation measures has been secured and would be delivered, and this temporary retail space forms part of the support for affected businesses.

71. This planning application engages certain human rights under the Human Rights Act 2008 (the HRA). The HRA prohibits unlawful interference by public bodies with conventions rights. The term ‘engage’ simply means that human rights may be affected or relevant.

72. This application has the legitimate aim of providing temporary retail space. The rights potentially engaged by this application, including the right to a fair trial and the right to respect for private and family life are not considered to be unlawfully interfered with by this proposal.

BACKGROUND DOCUMENTS
APPENDICES

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<tr>
<td>Appendix 1</td>
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<tr>
<td>Appendix 2</td>
<td>Consultation responses received</td>
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<td>Appendix 3</td>
<td>Recommendation</td>
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AUDIT TRAIL

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<thead>
<tr>
<th>Lead Officer</th>
<th>Simon Bevan, Director of Planning</th>
</tr>
</thead>
<tbody>
<tr>
<td>Report Author</td>
<td>Victoria Lewis, Team Leader</td>
</tr>
<tr>
<td>Version</td>
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<td>Dated</td>
<td>30 November 2018</td>
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<td>Key Decision</td>
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CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER

<table>
<thead>
<tr>
<th>Officer Title</th>
<th>Comments Sought</th>
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<tbody>
<tr>
<td>Strategic Director of Finance and Governance</td>
<td>No</td>
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<tr>
<td>Strategic Director of Environment and Leisure</td>
<td>No</td>
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<td>Strategic Director of Housing and Modernisation</td>
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<tr>
<td>Director of Regeneration</td>
<td>No</td>
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<td>Date final report sent to Constitutional Team</td>
<td>30 November 2018</td>
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APPENDIX 1

Consultation undertaken

Site notice date: 08/08/2018
Press notice date: n/a
Case officer site visit date: 08/08/2018
Neighbour consultation letters sent: 09/08/2018

Internal services consulted:
Highway Development Management
The Local Economy Team
Waste Management

Statutory and non-statutory organisations consulted:
Network Rail (Planning)

Neighbour and local groups consulted:

<table>
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<tr>
<th>Lendlease Elephant And Castle</th>
<th>Ninth Floor Hannibal House SE1 6TE</th>
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<td>Latin Elephant SE1</td>
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Apartment 1705 Tantallon House SE17 1EY
Apartment 1701 Tantallon House SE17 1EY
Apartment 1606 Tantallon House SE17 1EY
Apartment 1702 Tantallon House SE17 1EY
Apartment 1704 Tantallon House SE17 1EY
Apartment 1703 Tantallon House SE17 1EY
1304 Mawes House 5 Castle Square SE17 1ET
Fourth Floor Hannibal House SE1 6TE
Third Floor Hannibal House SE1 6TE
Community Action Southwark Eighth Floor Hannibal House SE1 6TE
Railway Arch 110 Elephant Road SE17 1LB
Unit 4 and Unit 5 Farrell Court SE17 1LB
Second Floor Hannibal House SE1 6TE
Eleventh Floor Hannibal House SE1 6TE
Tenth Floor Hannibal House SE1 6TE
Twelfth Floor Hannibal House SE1 6TE
Sixth Floor Hannibal House SE1 6TE
Seventh Floor Hannibal House SE1 6TE
Unit B Seventh Floor Hannibal House SE1 6TE
Unit A Seventh Floor Hannibal House SE1 6TE
Unit C Seventh Floor Hannibal House SE1 6TE
Unit E Seventh Floor Hannibal House SE1 6TE
Unit D Seventh Floor Hannibal House SE1 6TE
Site Office Elephant Road SE1 6TW
Living Accommodation The Charlie Chaplin SE1 6TJ
Railway Arch 4 Elephant Mews SE17 1LB
Railway Arch 6 Elephant Mews SE17 1LB
178 Hollydale Road London SE15 2TQ
Flat 2, South City Court, 52 Peckham Grove London SE15 6AB
87 Balfour Street London SE17 1PB
1a Penrose Street London SE17 3DW
17 Brunlees House London SE1 6QF
17 Old Kent Road London SE17 1RS
292 High Street St Mary Cray BR5 4AR
125a Beresford House London SE16 7FB
Wellfield House, 53 Ninian Road Cardiff CF23 5EJ
Flat 27 Lock House Tavern Quay, Rope Street, Tavern Quay London SE17 7FB
8 Priestley House Old Street EC1V 9JN
31 Wesley Close London SE1 3AU
165 Great Dover Street London SE1 4XA
46b Elliott's Row London SE11 4SZ
139a Camberwell Grove London SE5 6JH
5h Peabody Estate, Southwark Street London SE1 0TJ
110 Portland Street London SE17 2NJ
9 Mountague Place London E14 0EX
128 Benhill Road London SE5 7LZ
Flat 42, Trevelyan House, John Ruskin Street London SE5 0SZ
25 Crystal Court London SE19 1UZ
Flat 12 Garland Court London SE17 1LH
45 Northfield House Peckham Park Road SE15 6TL
7 Lambourne Grove London SE16 2RR
21 Saltwood Grove London SE17 2HL
Marshalsea Road London SE1 1JW
40 Louisville Road London SW17 8RW
23 Graces Mews London SE5 8JF
2 Kipling Court, Manor Fields Horsham RH13 6SH
8 Doddington Grove London SE17 3TT
38 Peacock Street London SE1 73LF
1b St Faiths Road, Flat 2 London SE21 8ld
10 Redriff Estate, Gulliver Street Rotherhithe SE16 7LT
145a Chadwick Road London SE15 4py
207 Jacquard Court London E2 9HB
57a Larcum Street London SE17 1NJ
77 Kennington Park Road London SE11 4JQ
95 New Church Road How B13 4BB
58 London E9 6PR
15a New Church Rd London SE5 7JH
Block A506 27 Green Walk London SE1 4TT
40 Wentworth Road Southend On Sea SS2 5LQ
Brook Street Derby DE1 3UD
13 Epping House Charnwood Street E5 8SW
75c, Brockley Rise London SE23 1JN
26 Poplar Road London SE24 0BW
59 Stephenson House, Bath Terrace, London SE1 6PR
275 Milkwood Road London SE24 0HE
14 Frankham House, Frankham Street London SE8 4RL
Flat 12, 76 Edmund Street London SE5 7NR
1 Walworth Road London SE17 1RS

Re-consultation: 14/11/2018
APPENDIX 2

Consultation responses received

Internal services
The Local Economy Team

Statutory and non-statutory organisations
None

Neighbours and local groups

Block A506 27 Green Walk London SE1 4TT
Brook Street Derby DE1 3UD
Email representation
Email representation
Flat 1a 256 Sydenham Road, Sydenham Road London cr0 2eb
Flat 12 Garland Court London SE17 1LH
Flat 12, 76 Edmund Street London SE5 7NR
Flat 2, South City Court, 52 Peckham Grove London SE15 6AB
Flat 22 Jameson House, Glasshouse Walk London SE115EX
Flat 23 Suffolk House Alberta Estate SE17 3QB
Flat 27 Lock House Tavern Quay, Rope Street, Tavern Quay London SE16 7FB
Flat 42, Trevelyan House, John Ruskin Street London SE5 0SZ
Flat 60 Dawes House, Orb Street London SE17 1RD
Latin Elephant SE1
Marshalsea Road London SE1 1JW
Second Floor, 151 Borough High Street, Southwark London SE1 1HR
Shopping Centre Elephant And Castle SE16TE
Unit 254 Elephant And Castle London SE1 6TE
Unit 56, Seven Sisters Indoor Market London N15 5BT
Wellfield House, 53 Ninian Road Cardiff CF23 5EJ
1 Walworth Road London SE171RS
1a Penrose Street London SE17 3DW
1b, St Faiths Road, Flat 2 London SE21 8JD
10 Redriff Estate, Gulliver Street Rotherhithe SE167LT
100 Cheltenham Rd London SE15 3AR
110 Portland Street London SE17 2NU
12a Peacock Yard, Iliffe Street London SE17 3LH
125a Beresford Road London N8 0AG
128 Benthill Road London SE5 7LZ
13 Epping House Charnwood Street E5 8SW
139a Camberwell Grove London SE58JH
14 Frankham House, Frankham Street London SE8 4RL
143 Wolverton London SE17 2AG
145a Chadwick Road London SE15 4PY
15a New Church Rd London SE5 7JH
1504 Mawes House 5 Castle Square SE17 1ET
165 Great Dover Street London SE1 4XA
17 Brunlees House London SE1 6QF
17 Old Kent Road London SE17 1RS
178 Hollydale Road London SE15 2TQ
18 Market Place Blue Anchor Lane SE16 3UQ
2 Kipling Court, Manor Fields Horsham RH13 6SH
203, 6 St Gabriel Walk London SE1 6FS
207 Jacquard Court London E2 9HB
21 Saltwood Grove London SE17 2HL
21 Whitfield House, 2-10 Salisbury Street London NW8 8AT
22 Fielding Street London SE17 3HD
23 Graces Mews London SE5 8JF
23 Suffield House London SE17 3QB
234 Walworth Road London SE17 2NF
24 Pullens Buildings London SE17 3SJ
25 Crystal Court London SE19 1UZ
26 Poplar Road London SE24 0BW
261 Crystal Palace Road London SE22 9JH
275 Milkwood Road London SE24 0HE
28 Albany Road London SE5 0PF
292 High Street St Mary Cray BR5 4AR
30 Lanvanor Rd London SE152BW
31 Wesley Close London SE17 3AU
31 Wesley Close London SE17 3AU
34, Kemerton Road London SE5 9AR
35b Cantalowes Road London NW1 9XT
38 Mason Close London SE16 3EU
38 Peacock Street London SE1 73LF
4 Exon Street London SE17 2JW
4b Lacom Road East Dulwich SE22 9HE
40 Louisville Road London SW178RW
40 Wentworth Road Southend On Sea SS2 5LG
42 Overhill Road London SE22 0PH
43 Comber House, Comber Grove London SE5 0LJ
45 Northfield House Peckham Park Road SE15 6TL
46 Worth Grove London SE17 2HN
46b Elliott's Row London SE11 4SZ
5h Peabody Estate, Southwark Street London SE1 0TJ
52a Sholebroke Avenue Leeds LS7 3HB
56 Crampton St London SE17 3AE
57 Greyhound Road, Kensal Green London NW10 5QH
57a Larcom Street London SE17 1NJ
58 London E9 6PR
59 Stephenson House, Bath Terrace, London SE1 6PR
6 Monarch Flats London SE1 1HQ
6 Sister Mabels Way London SE15 6UL
6 St Olaves Estate London SE1 2EX
64 Sandhurst Drive Ilford IG3 9DE
65 Jebb Avenue London SW2 5XH
66 Comber House, Comber Grove London SE5 0LL
67 Gellatly Road London SE14 5TU
7 Brockley House, Sedan Way London SE17 2LW
7 Harper Road London SE11 4SG
7 Lambourne Grove London SE16 2RR
75c, Brockley Rise London SE23 1JN
77 Kennington Park Road London SE114JQ
8 Cable Court, 357 Rope Street London SE16 7TU
8 Doddington Grove London SE17 3TT
8 Priestley House Old Street EC1V9JN
8 Wigton Place London SE11 4AN
80 Tatum Street London SE17 1QR
87 Balfour Street London SE1 1PB
9 Mountaine Place London E14 0EX
95 New Church Road Howv BN3 4BB
98a Grosvenor Terrace London SE5 0NW
APPENDIX 3

RECOMMENDATION

This document shows the case officer’s recommended decision for the application referred to below. This document is not a decision notice for this application.

Applicant: Elephant and Castle Properties Co Ltd
Reg. Number: 18/AP/2108

Application Type: Full Planning Application

Recommendation: Grant permission for limited period, subject to legal agreement

Case Number: TP/1096-C

Draft of Decision Notice

Planning Permission was GRANTED for the following development:
Erection of a temporary 2/3 storey structure for a period of 5 years comprising 517 sqm of retail floorspace (Class A1-A5), 14.8 sqm of estate management office floorspace (B1), 33.1 sqm of welfare services/storage floorspace (Sui Generis); 23 cycle stands and associated hard landscaping works.

At: CASTLE SQUARE & ELEPHANT ROAD SE1

In accordance with application received on 27/06/2018 16:02:14

and Applicant’s Drawing Nos.

- Covering Statement, prepared by DP9 dated 26 June 2018
- Design & Access Statement, prepared by Carl Turner Architects, dated June 2018
- Existing and proposed drawings, prepared by Carl Turner Architects;
- Waste Strategy, prepared by WSP; and
- Transport Statement, prepared by WSP.

Existing Plans
Location Plan 1:1250/1:2500 A1/A3 18CAS-P001 REV A
Existing Site Plan 1:500/1:1000 A1/A3 18CAS-P002 REV A
Existing Plan 1:100/1:200 A1/A3 18CAS-P003

Existing Elevations
Existing West Elevation 1:200/1:400 A1/A3 18CAS-P010
Existing North Elevation 1:200/1:400 A1/A3 18CAS-P011
Existing East Elevation 1:200/1:400 A1/A3 18CAS-P012
Existing South Elevation 1:200/1:400 A1/A3 18CAS-P013

Proposed Plans
Proposed Site Plan 1:500/1:1000 A1/A3 18CAS-P100 REV A
Proposed Ground Floor Plan 1:100/1:200 A1/A3 18CAS-P101
Proposed First Floor Plan 1:100/1:200 A1/A3 18CAS-P102
Proposed Second Floor Plan 1:100/1:200 A1/A3 18CAS-P103
Proposed Roof Plan 1:100/1:200 A1/A3 18CAS-P104
Proposed Site Plan Lift Option B 18CAS-SK034 Rev A
Proposed Ground Floor Plan Lift Option B 18CAS-SK035 REV A
Proposed First Floor Plan Lift Option B 18CAS-SK036 Rev A
Proposed Second Floor Plan Lift Option B 18CAS-SK037 REV A
Proposed Roof Plan Lift Option B 18CAS-SK038 REV A

Proposed Elevations
Proposed West Elevation 1:100/1:200 A1/A3 18CAS-P200
Proposed North Elevation 1:100/1:200 A1/A3 18CAS-P201
Proposed East Elevation 1:100/1:200 A1/A3 18CAS-P202
Proposed South Elevation 1:100/1:200 A1/A3 18CAS-P203

Proposed Sections
Proposed Section AA 1:100/1:200 A1/A3 18CAS-P300
Proposed Section BB 1:100/1:200 A1/A3 18CAS-P301

Visuals
View From Elephant Rd Towards Entrance n/a A3 18CAS-V001
View From Elephant Rd Arches n/a A3 18CAS-V002
View From New Kent Rd Approach n/a A3 18CAS-V003
View From Elephant & Castle Station n/a A3 18CAS-V004
View From Elephant Park n/a A3 18CAS-V005

Subject to the following thirteen conditions:

Time limit for implementing this permission and the approved plans

1. The development hereby permitted shall not be carried out otherwise than in accordance with the following approved plans:

   Proposed Plans
   Proposed Site Plan 1:500/1:1000 A1/A3 18CAS-P100 REV A
   Proposed Ground Floor Plan 1:100/1:200 A1/A3 18CAS-P101
   Proposed First Floor Plan 1:100/1:200 A1/A3 18CAS-P102
   Proposed Second Floor Plan 1:100/1:200 A1/A3 18CAS-P103
   Proposed Roof Plan 1:100/1:200 A1/A3 18CAS-P104
   Proposed Site Plan Lift Option B 18CAS-SK034 Rev A
   Proposed Ground Floor Plan Lift Option B 18CAS-SK035 REV A
   Proposed First Floor Plan Lift Option B 18CAS-SK036 Rev A
   Proposed Second Floor Plan Lift Option B 18CAS-SK037 REV A
   Proposed Roof Plan Lift Option B 18CAS-SK038 REV A

   Proposed Elevations
   Proposed West Elevation 1:100/1:200 A1/A3 18CAS-P200
   Proposed North Elevation 1:100/1:200 A1/A3 18CAS-P201
   Proposed East Elevation 1:100/1:200 A1/A3 18CAS-P202
   Proposed South Elevation 1:100/1:200 A1/A3 18CAS-P203

   Proposed Sections
   Proposed Section AA 1:100/1:200 A1/A3 18CAS-P300
   Proposed Section BB 1:100/1:200 A1/A3 18CAS-P301

   Visuals
   View From Elephant Rd Towards Entrance n/a A3 18CAS-V001
For the avoidance of doubt and in the interests of proper planning.

2 At least one month prior to the occupation of the development the developer shall notify the Council in writing of the date upon which the development will be occupied. The structure is permitted to remain in place for 5 years following the occupation date, on or before which date the structure shall be removed, and the land restored to its former condition.

Reason
The structure will be erected on an area of public realm and is only acceptable on a temporary basis, and to mitigate specific impacts arising from an adjacent development in accordance with saved policy 3.13 Urban Design of the Southwark Plan 2007.

Pre-commencement condition(s) - the details required to be submitted for approval by the condition(s) listed below must be submitted to and approved by the council before any work in connection with implementing this permission is commenced.

3 Prior to works commencing, including any demolition, an Arboricultural method statement including an Arboricultural Survey shall be submitted to and approved in writing by the Local Planning Authority.

a) A pre-commencement meeting shall be arranged, the details of which shall be notified to the Local Planning Authority for agreement in writing prior to the meeting and prior to works commencing on site, including any demolition, changes to ground levels, pruning or tree removal.

b) A detailed Arboricultural Method Statement showing the means by which any retained trees on or directly adjacent to the site are to be protected from damage by demolition works, excavation, vehicles, stored or stacked building supplies, waste or other materials, and building plant, scaffolding or other equipment, shall then be submitted to and approved in writing by the Local Planning Authority. The method statements shall include details of facilitative pruning specifications and a supervision schedule overseen by an accredited arboricultural consultant.

c) Cross sections shall be provided to show surface and other changes to levels, special engineering or construction details and any proposed activity within root protection areas required in order to facilitate demolition, construction and excavation.

The existing trees on or adjoining the site which are to be retained shall be protected and both the site and trees managed in accordance with the recommendations contained in the method statement. Following the pre-commencement meeting all tree protection measures shall be installed, carried out and retained throughout the period of the works, unless otherwise agreed in writing by the Local Planning Authority. In any case, all works must adhere to BS5837: (2012) Trees in relation to demolition, design and construction and BS3998: (2010) Tree work - recommendations.

If within the expiration of 5 years from the date of the occupation of the building for its permitted use any retained tree is removed, uprooted is destroyed or dies, another tree shall be planted at the same place and that tree shall be of such size and species, and shall be planted at such time, as may be specified in writing by the Local Planning Authority.

Reason
No development shall take place until a Construction Logistics Plan has been submitted to and approved in writing by the Local Planning Authority. The approved statement shall be adhered to throughout the construction period. The Statement shall provide for:

- the parking of vehicles of site operatives and visitors;
- loading and unloading of plant and materials;
- storage of plant and materials used in constructing the development;
- the erection and maintenance of security hoarding including decorative displays

Reason:
To ensure that occupiers of neighbouring premises do not suffer a loss of amenity by reason of pollution and nuisance, in accordance with strategic policy 13 'High environmental standards' of the Core Strategy (2011) saved policy 3.2 'Protection of amenity' of the Southwark Plan (2007), and the National Planning Policy Framework 2018.

Commencement of works above grade - the details required to be submitted for approval by the condition(s) listed below must be submitted to and approved by the council before any work above grade is commenced. The term 'above grade' here means any works above ground level.

Prior to above grade works commencing, material samples/sample-panels/sample-boards of the external facing materials to be used in the carrying out of this permission shall be presented on site and approved in writing by the Local Planning Authority; the development shall not be carried out otherwise than in accordance with any such approval given.

Reason:
In order to ensure that these samples will make an acceptable contextual response in terms of materials to be used, and achieve a quality of design and detailing in accordance with The National Planning Policy Framework 2018, Strategic Policy 12 - Design and Conservation of The Core Strategy 2011 and Saved Policies: 3.12 Quality in Design and 3.13 Urban Design of The Southwark Plan 2007.

Pre-occupation condition(s) - the details required to be submitted for approval by the condition(s) listed below must be submitted to and approved by the council before the building(s) hereby permitted are occupied or the use hereby permitted is commenced.

Prior to the first occupation of the building, the two lifts shown on the approved plans shall be installed and operational and shall be maintained as such thereafter.

Reason:
To ensure that the development would be accessible to people with disabilities in accordance with policy 3.1 - Ensuring Equal Life Chances For All of the London Plan 2016.

Servicing for the development shall be in accordance with the application details. Before the first occupation of the building hereby permitted a further, detailed Service Management Plan detailing how all elements of the site are to be serviced has been submitted to and approved in writing by the Local Planning Authority, which shall include measures to ensure that no servicing takes place from Elephant Road. The development shall be carried out in accordance with the approval given and shall remain for as long as the development is occupied.

Reason:

Prior to the commencement of any A3 or A5 uses details of a scheme for the ventilation for that premises including details of sound attenuation for any necessary plant and the standard of dilution expected, shall be submitted to and approved by the Local Planning Authority. The use of the premises be accordance with any approval given.

Reason:
In order to ensure that the ventilation ducting and ancillary equipment will not result in an odour, fume or noise nuisance and will not detract from the appearance of the building in the interests of amenity in accordance with

Compliance condition(s) - the following condition(s) impose restrictions and/or other requirements that must be complied with at all times once the permission has been implemented.

9. The rated noise level from any plant associated with the development, together with any associated ducting shall be 10 dB(A) or more below the measured LA90 level at the nearest noise sensitive premises.

Reason
To ensure that occupiers of neighbouring premises do not suffer a loss of amenity by reason of noise nuisance from plant and machinery in accordance with the National Planning Policy Framework 2018, Strategic Policy 13 High Environmental Standards of the Core Strategy 2011 and Saved Policy 3.2 Protection of Amenity of the Southwark Plan (2007).

10. Before the first occupation of the building the cycle storage facilities as shown on the approved drawing shall be provided and thereafter such facilities shall be retained and the space used for no other purpose and the development shall not be carried out otherwise in accordance with any such approval given.

Reason
To ensure that satisfactory safe and secure bicycle parking is provided and retained for the benefit of the users and occupiers of the building in order to encourage the use of alternative means of transport and to reduce reliance on the use of the private car in accordance with The National Planning Policy Framework 2018, Strategic Policy 2 - Sustainable Transport of The Core Strategy and Saved Policy 5.3 Walking and Cycling of the Southwark Plan 2007.

11. Before the first occupation of the building hereby permitted, the refuse storage arrangements shown on the approved drawings shall be provided and made available for use by the occupiers of the premises and the facilities provided shall thereafter be retained and shall not be used or the space used for any other purpose.

Reason
To ensure that the refuse will be appropriately stored within the site thereby protecting the amenity of the site and the area in general from litter, odour and potential vermin/pest nuisance in accordance with The National Planning Policy Framework 2018, Strategic Policy 13 High Environmental Standards of the Core Strategy 2011 and Saved Policies 3.2 Protection of Amenity and Policy 3.7 Waste Reduction of The Southwark Plan 2007.

12. Any A3, A4 and A5 uses within the development hereby permitted shall only be permitted to open between the hours of 7am to 11.30pm Monday to Saturday and 7am to 10pm on Sundays and bank holidays.

Reason:

Statement of positive and proactive action in dealing with the application
Revisions to the plans and further information have been requested in order to enable the application to be recommended for approval.
ADDENDUM REPORT – TABLED AT MEETING ON 12 DECEMBER 2018

<table>
<thead>
<tr>
<th>Item No: 7.1</th>
<th>Classification: Open</th>
<th>Date: 12 December 2018</th>
<th>Meeting Name: Planning Sub-Committee B</th>
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<tr>
<td>Report title:</td>
<td>Addendum</td>
<td>Late observations, consultation responses, and further information.</td>
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<td>Director of Planning</td>
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PURPOSE

1. To advise Members of observations, consultation responses and further information received in respect of the following planning applications on the main agenda. These were received after the preparation of the report and the matters raised may not therefore have been taken in to account in reaching the recommendation stated.

RECOMMENDATION

2. That Members note and consider the late observations, consultation responses and information received in respect of each item in reaching their decision.

FACTORS FOR CONSIDERATION

3. Late observations, consultation responses, information and revisions have been received in respect of the following planning applications on the main agenda:

   Item 7.1 – Application 18/AP/2108 for: Full Planning Permission – CASTLE SQUARE ELEPHANT & CASTLE ROAD, SE1

   Update to paragraph 20 of the officer report

4. The draft New London Plan was published on 30 November 2017 and the first and only stage of consultation closed on 2 March 2018. Minor suggested changes to the plan were published on 13 August 2018 and an Examination in Public (EIP) is scheduled to begin on 15 January 2019. Given that the plan has not yet been to an EIP it can only be attributed limited weight at present.

   Update to paragraph 27 of the officer report (re-consultation responses)

5. A further 19 representations have been received. The only new issue raised is about how successful this development would be. The development is for an identified user group with a need for the space so it is expected to be successful, both in terms of tenants and customers, considering it would be in a location with high footfall.

   Update to paragraph 28 of the officer report (re-consultation responses)

6. An additional representation has been received from Latin Elephant welcoming the scheme but raising the following additional concerns:
- Not all of the affordable retail space within the wider area will be available in 2019 and some space in Elephant Park has already been let to businesses outside the east site red line;
- There would be 26 units not the 32 stated in the officer report;
- Question why the rent paid by some businesses on short-term leases which are eligible for relocation support have been excluded in the average rent calculations;
- Windows would not be distributed unevenly across the façade and not all of the units would have a shopfront facing Elephant Road;
- Insufficient space for restaurants which require more space;
- Consultation with the Trader Panel could have resolved some of the design issues.

Officer response

7. 2,342sqm of affordable retail space has been consented at Elephant Park, Elephant One and Perronet House. In 2019, to coincide with the likely closure of the shopping centre, there will be 441sqm available at Elephant One, 550sqm available at Perronet House, and up to 733sqm available at Elephant Park (1,724sqm in total). Elephant Park is owned by Lendlease who started marketing the units at the end of March 2018 and are currently making offers. The s106 agreement for the main shopping centre redevelopment also requires a database of relocation opportunities within the Elephant and Castle Opportunity Area to be made available to the affected traders. The applicant has advised that at present there are currently 38 retail units available to let within a one mile radius of the shopping centre, totalling 5,644sqm and ranging in size from 50sqm to 473sqm. Although this could change by time the shopping centre were to close, it does give an indication of the amount of space which could be available.

8. The rents paid by tenants brought into the shopping centre on short term leases were not been taken into account when calculating the average rent paid by traders for smaller units because some of these rents will have already been discounted to fill vacant units on a temporary basis in the centre to maintain its levels of occupation and vibrancy.

9. With regard to the size of the units, this has been informed by the size of 33 existing shops in the shopping centre which occupy similar sized units or trade from barrows. They would also be suitable for market traders who wished to operate their business from a fixed unit. The units could be made larger if required, to accommodate the needs of the businesses including café and restaurant uses. Additional display windows could be provided along the Elephant Road frontage if required by traders, and an additional condition for details of this is set out below. Further it is recommended that additional windows on Elephant Road for traders who would like them are provided by the developer before occupation and that this be secured in the s106 legal agreement.

Additional condition

10. The display windows shown on the Elephant Road frontage shall be the minimum which shall be provided. If additional display windows are required facing this road, details of the display windows including an elevation showing the impact upon the overall composition of the façade shall be submitted to and approved in writing by the Local Planning Authority. The development shall be carried out in accordance with the details thereby approved.

Reason:
In order to ensure that the proposal would make an acceptable contextual response to the site including a high quality of design, in accordance with The National Planning Policy Framework 2018, Strategic Policy 12 - Design and Conservation of The Core
11. All of the traders within the east site red line have been consulted on the planning application and additional information and amendments sought in order to address the concerns raised.

Clarification to paragraph 37 of the officer report

12. If a trader were to leave the premises before the end of their lease and a new business took over the unit, the new business would be granted a lease to coincide with the duration of the planning permission and not for a further five years.

Conclusion

Having taken into account the additional representations received, officers remain of the view that temporary planning permission should be granted, subject to conditions and a s106 agreement.

REASON FOR URGENCY

13. Applications are required by statute to be considered as speedily as possible. The application has been publicised as being on the agenda for consideration at this meeting of the Planning Committee and applicants and objectors have been invited to attend the meeting to make their views known. Deferral would delay the processing of the applications and would inconvenience all those who attend the meeting.

REASON FOR LATENESS

14. The new information, comments reported and corrections to the main report and recommendation have been noted and/or received since the committee agenda was printed. They all relate to an item on the agenda and Members should be aware of the objections and comments made.

BACKGROUND DOCUMENTS

<table>
<thead>
<tr>
<th>Background Papers</th>
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<th>Contact</th>
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<tr>
<td>Individual files</td>
<td>Place and Wellbeing 160 Tooley Street London SE1 2QH</td>
<td>Planning enquiries telephone: 020 7525 5403</td>
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### PLANNING SUB-COMMITTEE B AGENDA DISTRIBUTION LIST (OPEN) MUNICIPAL YEAR 2018-19

**NOTE:** Original held by Constitutional Team all amendments/queries to Beverley Olamijulo: telephone 020 7525 7234.

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<td>Louise Neilan, media manager</td>
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